

Contents

FOREWORD	3
ACRONYMS	7
EXECUTIVE SUMMARY AND FRA OPINIONS	9
INTRODUCTION	17
1 EU INSTRUMENTS: THE FRAMEWORK DECISIONS	25
1.1. Functioning and implementation of the Framework Decisions	25
1.2. Framework Decision on transfer of prisoners	28
1.3. Framework Decision on probation and alternative sanctions	29
1.4. Framework Decision on the European Supervision Order	30
1.5. Council of Europe and United Nations building blocks	31
1.6. Gathering experiences and collecting data	32
Conclusion and FRA Opinions	34
2 OVERALL GOALS AND FUNDAMENTAL RIGHTS	35
2.1. Fundamental rights standards	38
2.2. Goal of social rehabilitation	43
2.3. Fundamental rights refusal grounds	45
2.4. Visions for improved mutual trust through enhanced monitoring and incentives	47
Conclusion and FRA Opinions	51
3 DETENTION: EXTENT AND CONCERNs, INCLUDING RADICALISATION	53
3.1. Extent of detention	54
3.2. Concerns about detention in the EU	55
Conclusion and FRA Opinion	59
4 ALTERNATIVES TO DETENTION	61
4.1. Alternatives to pre-trial detention	62
4.2. Alternatives to post-trial detention	67
Conclusion and FRA Opinion	69
5 DETENTION AND PEOPLE IN SITUATIONS OF VULNERABILITY	71
5.1. Children	73
5.2. Parents with young children	76
5.3. Persons with disabilities	78
5.4. Transgender persons	79
Conclusion and FRA Opinion	81
6 PROCEDURAL ASPECTS: INFORMATION AND CONSENT	83
6.1. Information on the possibility to transfer	85
6.2. Right to interpretation assistance when considering transfers	87
6.3. Right to legal assistance and legal aid	89
6.4. Duty to inform when a decision is adapted before transfer	90
6.5. Verification of full understanding of transfer procedure	92
6.6. Obtaining informed consent	93
6.7. Right to revoke consent or change one's opinion	95
6.8. Right to appeal forwarding decisions in the issuing state	96
6.9. Right to legal assistance in the executing state	97
Conclusion and FRA Opinion	98
7 RIGHTS OF CRIME VICTIMS IN CROSS-BORDER TRANSFERS	99
7.1. Legal context	100
7.2. Implementation and promising practices	101
Conclusion and FRA Opinion	105
CONCLUSIONS	107

List of figures and tables

Figures

Figure 1:	Main stages of mutual recognition and transfer of measure and roles of issuing and executing state	26
Figure 2:	Overview of the three Framework Decisions, the European Arrest Warrant and the Victims' Rights Directive: duration from adoption to deadline for implementation/transposition as well as duration until at least 2/3 of EU Member States implemented/transposed the respective instrument ..	27
Figure 3:	Criteria issuing states use to assess prospects for social rehabilitation	45
Figure 4:	Total number of persons in detention (pre- and post-trial) in the 28 EU Member States, 2008 through 2014	55
Figure 5:	Detention rate (pre- and post-trial) per 100,000 population in select states with GDP per capita similar to that of the EU, compared with EU average	55
Figure 6:	Number of detainees per 100 places in EU Member States, compared with EU average	56
Figure 7:	Average daily cost (in €) per detainee in select EU Member States, compared with EU average	56
Figure 8:	Number of detainees (pre- and post-trial) who are from another EU Member State, by EU Member State	57
Figure 9:	Total number of persons in pre-trial detention in EU Member States, compared with EU average	63
Figure 10:	Total detained (pre- and post-trial) in pre-trial detention, compared to EU average (%)	63
Figure 11:	Detention rate (pre-trial) per 100,000 population in the EU Member States (UK by its three main parts), compared with EU average	64
Figure 12:	Number of children (under 18 years) in detention (pre- and post-trial) per 100,000 child population in EU Member States, compared with EU average	74
Figure 13:	Framework Decision on transfer of prisoners: procedure in issuing state to inform sentenced persons of option to transfer judgments or decisions to another Member State	85
Figure 14:	Right to interpretation assistance and/or translation while consenting to and requesting transfers with regard to the Framework Decision on transfer of prisoners	88
Figure 15:	EU Member States in which suspects, accused or sentenced persons receive updated information about adaptations of relevant measures	91
Figure 16:	Possibility to appeal transfer decisions in EU Member States	96
Figure 17:	Framework Decision on transfer of prisoners: right to legal assistance in the executing state in EU Member States	97
Figure 18:	EU Member States providing for victims' right to be informed of suspects', accused or sentenced persons' release as (a) issuing state and (b) executing state	103

Tables

Table 1:	Terminology used and main equivalents	21
Table 2:	Overview of recent or ongoing studies related to the Framework Decisions	22
Table 3:	Overview of the three Framework Decisions – basic facts	26
Table 4:	Overview of Framework Decision on transfer of prisoners	28
Table 5:	Overview of Framework Decision on probation and alternative sanctions	29
Table 6:	Overview of Framework Decision on the ESO	30
Table 7:	Overall aims of the three Framework Decisions	35
Table 8:	References to fundamental rights in the three Framework Decisions	36
Table 9:	Alternatives to pre-trial detention available in EU Member States	65
Table 10:	Post-trial alternatives to detention available in EU Member States	68
Table 11:	Consent requirements in the Framework Decisions	84
Table 12:	Procedures in EU Member States for obtaining informed consent for/opinion on transfers with regard to Framework Decision on transfer of prisoners	93
Table 13:	Right to revoke consent or change one's opinion in EU Member States with regard to Framework Decision on transfer of prisoners	95
Table 14:	EU Member States that have procedures to inform victims	101
Table 15:	Member States that provide information at a victim's request	101